

SEND Special Educational Places Plan 2021-24 Update

London Borough of Barnet

Updated October 2022

SEND Special Educational Places Plan. Update - October 2022

1. Introduction and context

In Barnet, we are committed to offering high quality special educational needs provision, including specialist places in the borough for our children and young people who have an Education, Health and Care Plan.

We want to ensure we have enough places within our borough wherever possible. We firmly believe that children and young people should be educated within or as close to their local communities as is possible.

The purpose of this document is to provide an update on our progress following previous Special Places Plan consultations.

We have been actively working with parent carers, schools and other professionals, including Health and Social Care, to plan what provision we need in Barnet in the future. We use a number of different data sources, information from placement panels and feedback from different groups and agencies to inform our decisions about the provision we need.

The number of children and young people the Council supports through an Education, Health and Care Plan has increased significantly since the introduction of the Children and Family Act (2014). This is not surprising given the threshold for a Statutory Education, Health and Care, Needs Assessment (EHCNA) was lowered and at the same time the age range of those eligible was increased to 0-25 years.

2. Update on progress of specialist places plan proposals since November 2021.

In response to the growing need for specialist places, we initially developed and consulted on a Specialist Places Plan in 2019 and have updated this in subsequent years. Our key proposals are set out in table 2 below with an update for each.

| 2021 Proposal | Progress | Comment |
|--|--------------|---|
| Expansion of existing provision at Oakleigh and Oak Lodge special schools and at Kisharon special school | \checkmark | We have increased commissioned numbers from 200 to 215 at Oak Lodge. 105 to 113 at Oakleigh. 52 to 72 at Kisharon. |
| Increasing the number of placements at the purpose-built Additional Resource Provision (ARP) at Whitefield secondary school | Paused. | The building has been completed. Space is currently being used by a Mapledown cohort given the high demand for specialist school places. Further consideration will be needed as to the best use of this space. |
| Opening a new Secondary ARP for Cognition and Learning needs in 2022 in Friern Barnet School | \checkmark | Proposal to admit 10 children per year group therefore rising to 50 places by 2026. Opened in September 2022. |

Table 1. Progress on Special Places Plan 2021

| Opening a new annex to an existing Special School with provision for pupils aged from 5 to 18 with complex special educational needs, including learning needs, Autism and associated social, emotional and mental health needs. | | The is the new Grasvenor site for Northway Special School providing an additional 17 places from September 2022, rising from 125 in 2021 to 196 by 2025. There were 10 Year 7 admissions in September 2022 and further key stage 3 placements to be made as each academic year moves forward. |
|--|--------------|--|
| Opening a new Additional Resource Provision (ARP) for Cognition and Learning needs in a mainstream primary school in 2023 | On track | We have identified the funding to repurpose existing space within one of our mainstream primary schools. Expressions of Interest have been sent to schools for a 28 Place ARP. We will have identified the school by the end of 2022 and plan the remodelling works, with the aim for opening in September 2023. |
| For young people aged 19 to 25 years with SEND, we are proposing the expansion of specialist Learning Difficulties provision at Barnet and Southgate College. | ~ | We have commissioned 300 places at the College. This will be kept under review to match demand. |
| Increase the number of post 16 places at Oak Lodge special school | \checkmark | Repurposing of Edgware site for Oakbridge Post 16 including accommodation to host Post 16 Oak Lodge pupils for an increased 15 places. |
| Develop a new all-through special school to cater for the needs of children and young people with autism ('The Windmill'). This will provide 90 places from Key Stage 1 to Key Stage 5. We are planning for this to open in October 2023 and will be at full capacity by 2028/29. | Delayed | The build is being led by the DfE. They have recently advised the Council of a delay to the opening from October 2023 to February 2024. We are in conversations with the DfE to discuss contingency plans. This could include utilisation of satellite as a temporary measure until the school site is ready. |
| Continuing to explore and develop pathways for post-16, including Supported Internships. | \checkmark | We have 30 young people on supported internship programmes. |
| Continuing with existing plans to increase numbers of places at new and existing ARPs: Coppetts Wood, Chalgrove, Claremont (8 primary places) and Whitefield (8 places). | ~ | Claremont now offering 12 primary places, Coppetts Wood is now offering 15 primary places, Chalgrove is now offering 14 primary places. Whitefield: We are considering best use of this purpose build space to address demand. |
| Increasing numbers of Early Years places at Oakleigh special school (6 places). | | We have increased commissioned numbers from 105 to 113 at Oakleigh. |

3. The increase in numbers of EHCPs maintained by the Council since 2015 and the current position.

Table 2 below shows the increase of the number of EHCPs the Council maintains since2015. Numbers for London and England have also been included for information.

You will see there has been a high variation between years for children under the age of 5 with an EHCP although overall the number has remained broadly the same (118 in 2015 and 114 in 2022). We are aware of a significant number of children coming through in the early years who are eligible for SENIF funding and further work will be needed to inform demands going forward for this cohort.

With the exception of 2018 the 5-11 age group has seen a rise in numbers in Barnet every year since 2015. The biggest increase was between 2021 and 2022 when the numbers in the age group rose by 143, an increase of 14%.

Whilst the 11- 15 has seen an increase each year, increases were broadly stable between 2017 and 2022 with a growth of between 58 to 73 each year.

The 16-19 cohort has also increased each year with the exception of 2019. The increase peaked in 2018 with an increase of 107. As would be expected this cohort has since levelled off with an increase of 55 in 2022.

There was a decrease in the 20-25 age group in 2019 of 55, otherwise a stable cohort with an increase of 68 in 2020, reducing to 55 in 2022.

| | Linder 5 | Age 5 to 10 | Age 11 to 15 | | Age 20 to 25 | Total |
|----------------------------------|----------|--|--------------|--------------|--------------|-----------|
| England | 11,250 | 91,045 | 112,340 | 25,538 | Age 20 to 23 | 240,183 |
| London | 2,142 | | 17,552 | 5,053 | 2 | |
| | | 16,355 | 665 | 225 | 0 | 41,104 |
| Barnet | 118 | 723 | | | 0 | 1,731 |
| | Lindov F | 2016 Under 5 Age 5 to 10 Age 11 to 15 Age 16 to | | | | Tatal |
| | | | | - | | |
| | 10,513 | 92,213 | 111,225 | 41,300 | 1,064 | 256,315 |
| | 2,140 | | 17,478 | 6,920 | 230 | 43,708 |
| A | 80 | 753 | 675 | 309 | 0 | 1,817 |
| Annual change from previous year | -38 | plus 30 | plus 10 | plus 84 | no change | plus 86 |
| | | | | 017 | | - |
| | | | Age 11 to 15 | - | - | |
| England | 11,629 | 97,379 | 112,540 | 58,034 | 7,708 | 287,290 |
| London | 2,182 | 17,929 | 17,882 | 9,202 | 1,359 | 48,554 |
| Barnet | 97 | 780 | 733 | 386 | 92 | 2,088 |
| | | | | | · | |
| Annual change from previous year | plus 17 | plus 27 | plus 58 | plus 77 | plus 92 | plus 271 |
| | | | | 018 | | |
| | | | Age 11 to 15 | - | - | |
| England | 12,516 | 105,689 | 117,354 | 70,084 | 14,176 | 319,819 |
| London | 2,285 | 19,647 | 18,580 | 11,062 | 2,401 | 53,975 |
| Barnet | 59 | 764 | 766 | 493 | 174 | 2,256 |
| | | | | | | |
| Annual change from previous year | -38 | -16 | plus 33 | plus 107 | plus 82 | plus 168 |
| | | | | 019 | | |
| | Under 5 | Age 5 to 10 | Age 11 to 15 | Age 16 to 19 | Age 20 to 25 | Total |
| England | 14,094 | 117,222 | 126,332 | 77,587 | 18,760 | 353,995 |
| London | 2,625 | 21,382 | 20,185 | 12,209 | 3,271 | 59,672 |
| Barnet | 131 | 835 | 818 | 469 | 119 | 2,372 |
| | | | | | | |
| Annual change from previous year | plus 72 | plus 71 | plus 52 | -24 | -55 | plus 116 |
| | | | 2 | 020 | | |
| | Under 5 | Age 5 to 10 | Age 11 to 15 | Age 16 to 19 | Age 20 to 25 | Total |
| England | 15,398 | 128,764 | 137,639 | 83,095 | 25,213 | 390,109 |
| London | 2,936 | 23,295 | 21,794 | 13,232 | 4,596 | 65,853 |
| Barnet | 151 | 925 | 884 | 535 | 187 | 2,682 |
| | | | | | | |
| Annual change from previous year | plus 20 | Plus 90 | plus 66 | plus 66 | plus 68 | plus 310 |
| | | | 2 | 021 | | |
| | Under 5 | Age 5 to 10 | Age 11 to 15 | Age 16 to 19 | Age 20 to 25 | Total |
| England | 16,536 | 142,342 | 151,572 | 90,715 | 29,532 | 430,697 |
| London | 3,009 | 25,475 | 24,029 | 14,200 | 5,480 | 72,193 |
| Barnet | 128 | 997 | 950 | 568 | 256 | 2,899 |
| | | | | | | |
| Annual change from previous year | -23 | plus 72 | plus 66 | plus 33 | plus 69 | plus 217 |
| | | | 2 | 022 | | |
| | Under 5 | Age 5 to 10 | Age 11 to 15 | Age 16 to 19 | Age 20 to 25 | Total |
| England | 18,054 | 154,940 | 167,305 | 98,647 | 34,309 | 473,255 |
| London | 3,067 | 27,467 | 26,178 | 15,206 | 6,285 | 78,203 |
| Barnet | 114 | 1,140 | 1,023 | 623 | 311 | 3,211 |
| Annual change from previous year | -14 | Plus 143 | plus 73 | plus 55 | plus 55 | plus 312 |
| Total number change since 2015 | -4 | plus 417 | plus 358 | plus 398 | plus 311 | plus 1480 |
| Percentage increase since 2015 | 3.38% | 57.67% | 53.83% | 176.88% | N/A | 85.49% |
| . | | | | | | |

Table 2: Number of EHCPs maintained in England, London and Barnet, from 2015 – 2022¹.

 $[\]label{eq:source} $$ ^{1}$ Source https://explore-education-statistics.service.gov.uk/data-tables/fast-track/26a49e1d-c579-47c4-af7d-0aee82bb16fb $$ ^{1}$ Source https://explore-education-statistics.service.gov.uk/data-tables/fast-tables/fast-tables/fa$

As expected, given the increase in eligibility, the total increase in the number of EHCPs maintained by Barnet since 2015 has increased by 85.49%.

| | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
|---------|---------|---------|---------|---------|---------|----------|---------|---------|
| England | 240,183 | 256,315 | 287,290 | 319,819 | 353,995 | 390, 109 | 430,697 | 473,255 |
| London | 41,104 | 43,708 | 48,554 | 53,975 | 59,672 | 65,853 | 72,193 | 78,203 |
| Barnet | 1,731 | 1,817 | 2,088 | 2,256 | 2,372 | 2,682 | 2,899 | 3,211 |

Table 3. Growth in EHCPs since 2015.

Prior to 2014, where a pupil had a Statement of Special Educational Need (SSEN) and went on to Further Education, their SSEN lapsed. Therefore, the overall increase is not reflective solely of the statutory school age cohort. If you remove the 16+ cohort, the 0-15 age group has increased by 51.89%. Whilst this does not change the overall demand; it needs to be taken into account when forecasting needs for specialist places across the statutory school age range.

As can be seen from table 4 below (highlighted), the majority of these learners will be able to have their needs met in mainstream (currently 45.74%).

A smaller number (currently 25.37%) will require specialist placement within an ARP or a Special School.

| Type of provision | 0-4 | 5-18 | 19+ |
|------------------------|-----|-------------------|-----|
| ARP | 18 | 231 | 1 |
| Mainstream | 59 | <mark>1307</mark> | 15 |
| Special/AP | 33 | 725 | 28 |
| FE and apprenticeships | 0 | 139 | 286 |
| Other | 16 | 455 | 113 |
| Total | 144 | <mark>2857</mark> | 443 |

Table4: Numbers of children and young people with an EHCP by type of provision (October 2022.)

Table 5 below shows the percentage of children and young people with an Education, Health and Care Plan according to their main area of special educational need. The most prevalent type of need in Barnet is Autism at 39.92%, followed by speech, language and communication needs (18.29%) and then Social, Emotional and Mental Health (SEMH) needs at 15.27% (highlighted in the table)

| Area of need | | 0-4 | 5-18 | 19+ | Total |
|-------------------------|--|-------|--------|--------|---------------------|
| | Specific Learning Difficulties | 0.09% | 3.02% | 0.38% | 3.48% |
| Cognition & | Moderate Learning Difficulties | 0.15% | 7.20% | 1.80% | 9.15% |
| Learning | Severe Learning Difficulties | 0.20% | 1.57% | 0.32% | 2.09% |
| | Profound and Multiple Learning Difficulties | 0.12% | 0.61% | 0.26% | 0.99% |
| Communication | Speech, Language and Communication | 0.87% | 14.29% | 3.14% | <mark>18.29%</mark> |
| & Social Interaction | Autistic Spectrum Disorder | 2.44% | 34.52% | 2.96% | <mark>39.92%</mark> |
| SEMH | Social, Emotional & Mental Health | 0.00% | 13.07% | 2.21% | <mark>15.27%</mark> |
| | Hearing Impairment | 0.00% | 1.36% | 0.17% | 1.54% |
| Sensory/Physical | Visual Impairment | 0.00% | 1.05% | 0.23% | 1.28% |
| (including Health) | Multi-sensory Impairment | 0.00% | 0.38% | 0.03% | 0.41% |
| , | Physical Difficulties | 0.06% | 4.56% | 1.13% | 5.75% |
| | Medical | 0.03% | 0.99% | 0.20% | 1.22% |
| | Other | 0.09% | 0.49% | 0.03% | 0.61% |
| | Total | 4.04% | 83.10% | 12.86% | 100.00% |

 Table 5: Numbers of children and young people by % of main type of need (October 2022)

4. Forecasting of future predicted numbers by need, type and age.

In order to ensure we have sufficiency of specialist places we use a range of ways to predict future needs. This allows us to identify any potential increase in demand early so we can plan accordingly.

Predicted needs are informed by looking at the number of young children we have in Barnet currently by age, need type and placement. We then track their movement though the different age groups and also add additional numbers for growth.

Forecasting needs is complex and there is no simple way of doing this to predict exact figures, that is why annual analysis is required to identify any anomalies or trends.

There has been little change in the percentage of EHCPs by type of need over the last three years, based on existing trends we would expect the number of children with a diagnosis of Autism to increase. This does not necessarily mean that the overall percentage of children who require specialist autism provision will change as most of these children and young people will be able to have their needs met in mainstream.

5. Next Steps.

Further analysis will take place over the next 6 months in order to determine the predicted growth in more detail, including use of early years funding to identify the expected growth of needs in early years settings and moving forward into school age provision.

It is likely we will need to develop further specialist provision in addition to that outlined in section 2. Where that is the case, we will of course go through a formal consultation and liaise closely with colleagues to identify capital monies needed.

Appendix 1 for current spend on capital projects.

Please note

- Note (1) £2,564,675.53 of unallocated funds and £6,615,415.00 of additional grant funding 2022/23 (£9,180,090.53 in total) will be allocated towards the cost of the expansion of special school places (subject to the findings of feasibility studies).
- Note (2) The 2022/23 and 2023/24 figures are initial estimates.
- Note (3) Any additional capital costs will need to be met by the council as the Special Provision Grant is currently capped at £14.6M

Capital allocated.

| School | Category | 2019/20 Use of the Special Provision Fund | 2020/21 Use of the Special Provision Fund | 2021/22 Use of the Special Provision Fund | 2022/23 Use of the Special Provision Fund | 2023/24 Planned use of the Special Provision Fund |
|---|---------------------------------------|---|---|---|---|---|
| | Resourced | | | | | |
| | Provision | | | | | |
| Whitefeild Secondary Academy | (ASC) | £1,650,037.00 | £73,000.00 | £31,675.64 | £175,000.00 | |
| | Special | | | | | |
| | Provision | | | | | |
| Northway Special School | (MLD) | | £222,000.00 | | | |
| | Special | | | | | |
| | Provision – | | | | | |
| | satellite class for Oakleigh | | | | | |
| Queenswell Infant (Phase 1) | (SLD) | | £702,135.00 | | | |
| | Special | | 1702,135.00 | | | |
| | Provision – | | | | | |
| | satellite class | | | | | |
| | for Oakleigh | | | | | |
| Queenswell Infant (Phase 2) | (SLD) | | | | £728,000.00 | |
| | | | | | | |
| | Special | | | | | |
| Oakleigh Special School (Phase 1) | Provision (SLD) | £162,427.00 | | | | |
| | | | | | | |
| | Special | 64 665 55 | CAC COO | | 6204 622 22 | C1 24C 200 2- |
| Oakleigh Special School (Phase 2) | Provision (SLD) | £4,698.00 | £16,000.00 | £133,686.09 | £204,000.00 | £1,340,000.00 |
| | Resourced provision | | | | | |
| Clarmeont Primary School | (ASD) | £159,833.00 | CEO 000 00 | 624 268 00 | C1 C22 00 | |
| | Pupil Referral | 1159,655.00 | £60,000.00 | £34,368.00 | £1,632.00 | |
| Northgate PRU (Phase 1) | Unit (SEMH) | | £17,000.00 | | | |
| | Pupil Referral | | 217,000.00 | | | |
| Northgate PRU (Phase 2) | Unit (SEMH) | | | | £63,840.00 | |
| | Additional | | | | | |
| | Resourced | | | | | |
| | Provision | | | | | |
| | (Cognition and | | | | | |
| Broadfeild Primary Academy | Learning) | | | £562,556.65 | £587,553.00 | £30,795.00 |
| | Special | | | | | |
| | Provision – | | | | | |
| | satellite class | | | | | |
| | for | | | | | |
| | Mapledown | | | | | |
| Copthall Secondary Academy | (SLD/PMLD) | | | £277,388.62 | | |
| | Post 16 – Oak | | | 6242 005 02 | | |
| Edgware Primary (Phase 1) | Bridge | | | £212,895.83 | | |
| Edguara Drimany (Dhasa 2) | Post 16 – Oak | | | C208 082 42 | | |
| Edgware Primary (Phase 2) | Bridge Primary Pupil | | | £308,082.42 | | |
| Woodridge Primary | Referral Unit | | | £11,220.20 | | |
| woodridge i finally | Special | | | 111,220.20 | | |
| | Provision | | | | | |
| | (MLD/SLD/ASD | | | | | |
| Northway Special School (Grasvenor Phase 2) | | | | £22,711.85 | £701,120.00 | |
| | Special | | | | | |
| | Provision | | | | | |
| | (MLD/SLD/ASD | | | | | |
| UnderHill |) | | | | £312,000.00 | |
| | Special | | | | | |
| | Provision | | | | | |
| Oak Hill | (SEMH) | | | ļ | £74,800.00 | |
| | Resource | | | | | |
| | Provision | | | | | |
| Friern Pernet Lift | (Cognition & | | | | 634 000 00 | 6200,000,00 |
| Friern Barnet Lift | Learning) | | | | £24,000.00 | £200,000.00 |
| | Special | | | | | |
| Windmill | Provision (ASD) | | | | | £1,000,000.00 |
| windmill | Resource | | | | | 1,000,000.00 |
| | Provision | | | | | |
| Claremont Primary School (Rebuild) | | | | | | £1,000,000.00 |
| elaremoner milary school (Rebuild) | (ASD) | | | | | |
| | (ASD) Resource | | | | | ,, |
| · · · · · · · · · · · · · · · · · · · | Resource | | | | | ,, |
| | 1 | | | | | |
| | Resource Provision | | | | | £80,000.00 |
| Additional L&C Primary ARP | Resource Provision (Cognition & | | | | | |
| Additional L&C Primary ARP Remaining Unallocated Funds 22/23 Additonal Grant Funding received | Resource Provision (Cognition & | | | | | £80,000.00 |